

## Message Text

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ACTION EA-12

INFO OCT-01 ISO-00 SOE-02 AID-05 CEA-01 CIAE-00  
COME-00 DODE-00 EB-08 DOE-15 H-01 INR-10 INT-05  
L-03 NSAE-00 NSC-05 OMB-01 PM-05 ICA-11 OES-07  
SP-02 SS-15 STR-07 TRSE-00 ACDA-12 AGRE-00 CEQ-01  
CG-00 DLOS-09 DOTE-00 EPA-01 FMC-01 IO-13 JUSE-00  
NSF-01 PA-01 /155 W  
-----097544 200941Z /20

P 200900Z APR 78  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC PRIORITY 7273  
INFO AMEMBASSY SEOUL PRIORITY  
AMEMBASSY TAIPEI  
AMCONSUL HONG KONG  
USLO PEKING  
CINCPAC HONOLULU HI

C O N F I D E N T I A L TOKYO 06982

CINCPAC FOR POLAD

E.O. 11652: XGDS-1  
TAGS: PBOR, ENRG, PINS, PINT, CH, KS, JA  
SUBJECT: JAPAN-ROK CONTINENTAL SHELF IMPLEMENTING  
LEGISLATION

REF: TOKYO 6867

SUMMARY: OUR DISCUSSIONS WITH POLITICIANS OF PROSPECTS  
FOR PASSAGE OF SHELF LEGISLATION INDICATES STRONG LDP  
DETERMINATION TO PRESS AHEAD WITH REASONABLY GOOD PROSPECT  
OF SUCCESS. FINAL OUTCOME SHOWS EVERY SIGN OF REMAINING  
MURKY, HOWEVER, RIGHT DOWN TO WIRE STILL WEEKS AWAY.  
END SUMMARY

1. EMBASSY SOUNDINGS OVER PAST TWO DAYS INDICATE THAT LDP  
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INTENDS TO MAKE ALL-OUT EFFORT TO PASS JAPAN-ROK  
CONTINENTAL SHELF IMPLEMENTING LEGISLATION AT THIS DIET  
SESSION AND IS REASONABLY CONFIDENT OF DOING SO. LDP  
UPPER HOUSE MEMBER TARO NAKAYAMA, WHO AS DIRECTOR OF UPPER  
HOUSE STEERING COMMITTEE IS LDP WHIP ON ISSUE, TOLD EMBOFFS  
APRIL 19 THAT LDP WAS DETERMINED TO SEE LEGISLATION PASSED  
IN THIS SESSION. HE CONSIDERED PASSAGE ESSENTIAL, AMONG

OTHER REASONS BECAUSE PROMINENT ROK OFFICIAL (UNSPECIFIED) HAD STAKED HIS POLITICAL LIFE ON PASSAGE. NAKAYAMA SAID THAT, ALTHOUGH OPPOSITION PARTIES SHOWED NO GIVE, THERE WOULD ALMOST CERTAINLY BE ADEQUATE TIME TO PROVIDE AS MANY HOURS FOR UPPER HOUSE DELIBERATIONS AS THOSE IN LOWER HOUSE, ROUGH BENCHMARK FOR UPPER HOUSE STEERING COMMITTEE DECISIONS. EVEN IF OPPOSITION REFUSED TO COOPERATE, CONFIDENTIAL

HE SAID HE WAS UNDER STRONG MANDATE FROM PRIME MINISTER AND LDP WOULD TRY TO GET BILL THROUGH ON ITS OWN IF NECESSARY. (IMMEDIATELY AFTER THIS CONVERSATION, INCIDENTALLY, NAKAYAMA LEFT FOR LATE EVENING MEETING WITH FUKUDA.)

2. THESE VIEWS WERE ECHOED IN SEPARATE CONVERSATION WITH SEVERAL OTHER LDP DIETMEN, WHO LEFT LITTLE DOUBT AS TO PARTY'S DETERMINATION TO PASS LEGISLATION. UNDERSCORING POINT, LDP DIET POLICY STAFFER TOLD EMBOFF THAT FONMIN SONODA WAS NOW DEEPLY INVOLVED WITH ISSUE DESPITE UPCOMING WASHINGTON VISIT, AND THAT MITI MINISTER KOMOTO HAD GIVEN UP VACATION PLANS TO PERMIT COMMITTEE DELIBERATIONS DURING EARLY MAY "GOLDEN WEEK" HOLIDAY PERIOD. STAFFER SAID LDP WAS PULLING ALL STOPS TO ASSURE PASSAGE, HOPEFULLY WITH DEMOCRATIC SOCIALIST HELP, BY SCHEDULED MAY 17 DIET CLOSE, BUT LDP WAS ALSO PREPARED TO CONSIDER DIET EXTENSION IF NECESSARY. BOTH THE DIET CONFIDENTIAL

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MEMBERS AND STAFFER DENIED THAT SENKAKUS INCIDENT WOULD AFFECT UPPER HOUSE CONSIDERATION OF SHELF LEGISLATION.

3. ON OPPOSITION SIDE, NEW LIBERAL CLUB MEMBER OF UPPER HOUSE COMMERCE COMMITTEE, WHICH WILL DELIBERATE BILL, DOUBTED THERE WOULD BE SUFFICIENT DELIBERATION TIME BEFORE SCHEDULED DIET END, BUT THOUGHT LEGISLATION WOULD PASS IF DIET WAS EXTENDED. CLEAN GOVERNMENT PARTY UPPER HOUSE MEMBER SAID PROSPECTS FOR BILL WERE UNCLEAR, WITH MUCH DEPENDING ON INTENSITY OF SOCIALIST/COMMUNIST RESISTANCE. AT THIS STAGE HIS PARTY INTENDED SIMPLY TO REGISTER ITS OPPOSITION.

4. COMMENT: SHELF LEGISLATION HAS ALL EARMARKS OF AN ISSUE WHICH WILL BE BATTLED DOWN TO WIRE--STILL NEARLY A MONTH AWAY--WITH OUTCOME UNCERTAIN. OVER NEXT FEW WEEKS UPPER HOUSE STEERING COMMITTEE WILL DO ITS HORSE TRADING ON DELIBERATION SCHEDULE, SENTIMENT ON DIET EXTENSION WILL CRYSTALIZE, AND IMPACT OF EXTERNAL INFLUENCES SUCH AS SENKAKUS INCIDENT AND ROK LOBBYING WILL BE ABSORBED. AT THIS POINT, PROSPECTS FOR PASSAGE WITHOUT DIET EXTENSION APPEAR TO BE PROBLEMATIC, WITH EXTENSION

REASONABLY GOOD. MANSFIELD

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## Message Attributes

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**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CONTINENTAL SHELF, LEGISLATION  
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**Draft Date:** 20 apr 1978  
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**Decaption Note:**  
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**Disposition Date:** 20 Mar 2014  
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**Subject:** JAPAN-ROK CONTINENTAL SHELF IMPLEMENTING LEGISLATION  
**TAGS:** PBOR, ENRG, PINS, PINT, PGOV, CH, KS, JA  
**To:** STATE  
**Type:** TE  
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